

Commonwealth of Massachusetts

Executive Office for Administration & Finance

Federal Funds Office (FFO)

COVID-Related Federal Aid in Massachusetts

March 2022

About this Presentation



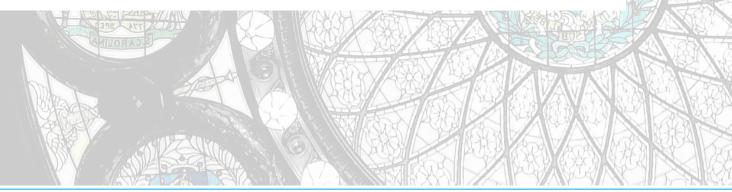
The Commonwealth of Massachusetts has been significantly impacted by the public health emergency caused by the Coronavirus Disease 2019 (COVID-19).

Federal funds provided to Massachusetts in response to COVID-19 are monitored by the Executive Office for Administration & Finance (ANF) Federal Funds Office (FFO). FFO also serves as the administrator for some COVID-related federal grants.

This presentation describes the current status of funds provided to state and local governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) as of the date reflected in the presentation.

The descriptions provided in this document are not comprehensive and should not be considered legal advice.

Draft for Policy Discussions Only



There is Approximately \$8.7 B of "ARPA Money" Available in Massachusetts

Overview

The American Rescue Plan Act of 2021, Pub. L. 117-2 (March 11, 2021) (ARPA) provided **\$350 B** in direct aid to state and local governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF). CSLFRF is administered by the US Department of the Treasury. These funds are often described as "ARPA money".

The Commonwealth received **\$5.3 B** through the Coronavirus State Fiscal Recovery Fund (CSFRF).

Counties, cities, and towns in Massachusetts will receive approximately **\$3.4 B** through the Coronavirus Local Fiscal Recovery Fund (CLFRF) in two tranches (half in summer 2021, half in summer 2022).



Timeline

- May 19, 2021 Received **\$5.3 B**
- June 2021 CLFRF resources started to flow to counties, cities, and towns
- June 28, 2021 \$4.9 B made subject to appropriation
- June 28, 2021 Governor proposed \$2.9 B in appropriations
- August 2021 County reallocations distributed to municipalities
- December 13, 2021 Governor signed law appropriating **\$2.55 B**

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Version Date: April 7, 2022



Coronavirus State and Local Fiscal Recovery Fund (CSLFRF) Are Focused on Recovery

CSLFRF Eligible Uses



1. *Respond to public health emergency* with respect to COVID-19 or its negative economic impacts



2. Provide *premium pay to employees* providing essential work during the COVID-19 public health emergency



3. Provide government services to the extent of the *reduction in revenue* due to COVID-19

Timing

 Expenses must be obligated by December 31, 2024, but actual payments can lag to December 31, 2026

Revenue Replacement

- Most flexible use of FRF
- MA calculated \$3.9 billion (74%) in revenue loss for CY2020



4. Invest in water, sewer, or broadband infrastructure

A&F Mission & Goals



Maximize Revenue	Minimize Risk		
Match the most restrictive source to specific uses, leaving more flexible sources for unaddressed needs	Avoid federal clawbacks by adhering to all applicable rules and regulations		
Spend the source with the closest deadline first	 Comply with grant-specific rules including but not limited to eligible uses, covered period, documentation, and reporting requirements 		
Use federal dollars in lieu of non-federal dollars, or as a supplement or complement to non-federal dollars	Comply with the federal rules and regulations that apply to all federal grants, such as procurement and equal opportunity rules		
Maximizing revenue is really optimizing revenue	Minimizing compliance risk is a form of revenue maximization		



Coronavirus State Fiscal Recovery Fund Programs Are Underway Across Multiple Policy Areas

CSFRF Uses

- **\$119 M** allocated prior to funds subject to appropriation
 - > Aid to hardest hit communities, VaxMillions
- **\$150 M** for paid leave for vaccinations program
- \$200 M allocated by Executive action
- \$2.55 B allocated through ARPA 1.0
 - Funding allocated for UI Trust transfer, premium pay, health & human services, housing, water and sewer, broadband, and workforce needs
 - > ARPA 1.0 also appropriated \$1.45 B in state funds

• In total, about \$2.3 B remains to be spent

Coronavirus State Fiscal Recovery Fund Spending by Policy Area						
Funding Source	Federal Funds		State Funds			
Category	<u>ARPA 0.0</u>	<u>ARPA 1.0</u>	<u>Subtotal</u>	<u>ARPA 1.0</u>	<u>Total</u>	
Health and Human Services	55.0	721.6	776.6	372.0	1,148.6	
Administration and Finance	287.8	462.0	749.8	70.6	820.4	
Education	70.0	10.0	80.0	337.0	417.0	
Energy and Environmental Affairs	0.0	86.9	86.9	335.5	422.4	
Housing	0.0	580.0	580.0	43.7	623.7	
Labor and Workforce Developmen	50.0	589.5	639.5	75.0	714.5	
Economic Development	0.0	100.0	100.0	184.9	284.9	
Public Safety	0.0	0.0	0.0	20.5	20.5	
Other	0.0	0.0	0.0	9.5	9.5	
<u>Total</u>	<u>462.8</u>	<u>2,550.0</u>	<u>3,012.8</u>	<u>1,448.7</u>	<u>4,461.6</u>	

Figures in \$ millions.

CSFRF Programs In Action



Recent Activity:

- **\$500 M** transfer to the Unemployment Insurance Trust Fund made March 29, 2022
- **\$50 M** HireNow hiring incentive program through Executive Office of Labor and Workforce Development announced March 23, 2022
- **\$240 M** Essential worker payments of \$500 mailed via the Department of Revenue on March 22, 2022; second tranche of \$220 M to be distributed in the fall
- **\$250 M** in payments to hospitals whose finances were strained by the pandemic distributed week of March 21, 2022
- At least **\$100 M** in Temporary Emergency Paid Sick Leave for people to get vaccinated or provide COVID-related care ended March 15, 2022
- **\$80 M** in payments to special education schools announced in December 2021 (\$70 M CSFRF, \$10 M General Fund)

Upcoming Initiatives

- Local and Regional Public Health Systems
- Local Public Housing
- Broadband connectivity
- Additional subsidies for State Revolving Fund projects (Clean Water and Drinking Water Trusts) to become available

Municipalities Have Received First Tranche of CLFRF



Coronavirus Local Fiscal Recovery Fund (\$3.4 B)

- \$1.7 B for "metropolitan cities" (usually larger than 50k people)
- \$385 M for all other municipalities ("non-entitlement units");
- \$1.3 B for counties
 - > \$946 M for nonfunctional counties (flows to municipalities)
 - > \$393 M for functional counties
- CLFRF fund distributed in two tranches
 - > First tranche distributed in Summer 2021
 - » County reallocation payments in August 2021
 - Second tranche required to go out not less than 12 months after first tranche
- The Commonwealth has no legal role in directing, administering, or monitoring the use of the CLFRF

Receiving Funds

- *Metropolitan cities applied directly to Treasury for funds*
- Non-entitlement unit funds flowed through the Commonwealth, but the Commonwealth cannot place additional restrictions on funding
- Each local government is the "prime recipient" of funds from the federal government and has all the related responsibilities



What is Next for CSLFRF in Massachusetts?

Next Steps for the Commonwealth

- Execute on programs funded through "ARPA 1.0"
- Federal reports! Next quarterly expenditure report due April 30, 2022; and next annual recovery plan performance report due July 31, 2022
- ARPA 2.0 bill to appropriate remaining \$2.3 B allocation timing to be determined

Next Steps for Municipalities

- Second tranche coming in Summer 2022
- Continue to allocate CLFRF funds to eligible projects
- Review U.S. Treasury's Compliance and Reporting Guidance to ensure meeting all compliance and reporting requirements Final Rule effective April 1, 2022
- Prepare for quarterly expenditure report due April 30, 2022 if applicable